# **TOWNSHIP OF FREEHOLD FIRE DISTRICT #1**

# COUNTY OF MONMOUTH, NEW JERSEY

# **REPORT OF AUDIT**

# FOR THE YEAR ENDED DECEMBER 31, 2014

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## **REPORT OF AUDIT**

## FOR THE YEAR ENDED DECEMBER 31, 2014

Prepared by: Gerard Stankiewicz, CPA For the Firm of: Samuel Klein and Company Certified Public Accountants 36 West Main Street, Suite 303 Freehold, New Jersey 07728

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CERTIFIED PUBLIC ACCOUNTANTS

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## INDEPENDENT AUDITOR'S REPORT

Board of Fire Commissioners Township of Freehold Fire District No. 1 County of Monmouth State of New Jersey

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Township of Freehold Fire District No. 1 (the "District") as of and for the year ended which collectively comprise the Fire District's basic financial statements as listed in the table of contents December 31, 2014. The financial statements for the year ended December 31, 2013 was audited by another firm whose opinion, dated July 15, 2014, was unmodified.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements – accounting principles generally accepted in the United States of America and this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and auditing standards prescribed by the Division of Local Government Service, Department of Community Affairs, State of New Jersey. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

#### INDEPENDENT AUDITOR'S REPORT (CONTINUED)

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District as of December 31, 2014, and the respective changes on financial position where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards* we have also issued our report dated March 18, 2015 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreement and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis is not a required part of the basic financial statements but are supplementary information required by the accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

#### **INDEPENDENT AUDITOR'S REPORT (CONTINUED)**

### Basis for Disclaimer of Opinion on Length of Service Award Program Fund ("LOSAP")

The financial statements of the Length of Service Award Program Fund ("LOSAP") have not been audited, and we were not required by the Division to audit nor were we engaged to audit the LOSAP financial statements as part of our audit of the District's financial statements.

Due to the fact that we were not required by the Division to audit nor were we engaged to audit the LOSAP financial statements as part of our audit of the District's financial statements, we do not express an opinion of the LOSAP financial statements.

Our audit was performed for the purpose of forming an opinion on the financial statements of the District taken as a whole. The information included in the supplementary schedules is presented for purposes of additional analysis and is not a required part of the financial statements, but is presented as additional analytical data as required by the Local Finance Board. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly presented in all material respects in relation to the financial statements taken as a whole.

Gerard Stankiewicz Certified Public Accountant

SAMUEL KLEUN AND COMPANY

Freehold, New Jersey March 18, 2015 SAMUEL KLEIN AND COMPANY

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## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS – STATUTORY BASIS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Fire Commissioners Township of Freehold Fire District No. 1 County of Monmouth State of New Jersey

We have audited the financial statements of the Township of Freehold Fire District No. 1, County of Monmouth, State of New Jersey (the "District"), as of and for the year ended December 31, 2014, and have issued our report thereon dated March 18, 2015. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

Management of the Fire District is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS – STATUTORY BASIS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (CONTINUED)

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We noted certain immaterial matters that are discussed in the Comments and Recommendation section. We did not identifying any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of basic financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* in the General Comments and Recommendations section of the audit that are immaterial matters are noted.

This report is intended solely for the information of the District and its management, and other federal and state awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

Gerard Stankiewicz Certified Public Accountant

SAMUEL KLEIN AND COMPANY

Freehold, New Jersey March 18, 2015

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Within this section of the Township of Freehold Fire District #1's (District) annual financial report, the management of the District provides narrative discussion and analysis of the financial activities of the District for the audit year ending December 31, 2014.

The District's financial performance is discussed and analyzed within the context of the accompanying financial statements and notes following this section.

## **Discussion of Financial Statements Included in Annual Audit**

The District prepares and presents its financial statements on several different bases, because of accounting requirements and for internal use purposes.

The first set of statements which consist of the Statement of Net Position, the Statement of Activities and Change in Net Position is prepared on an accrual basis and is in accordance with accounting principles generally accepted in the United States of America (GAAP) applicable to enterprise funds of state and local governments. These statements are the official financial statements of the Township of Freehold Fire District #1.

After the first set of statements and the "Notes to the Financial Statements" that follow is the second set of statements. These statements are considered "Supplemental Information".

The District has historically presented its financial statements on a "GAAP Basis", and continues to do so because it relates more fairly to the annual budget for the same period. The annual budget records all encumbrances as charges against the adopted appropriation even if the items or services have not been received.

Contained in the supplemental information are statements that report the Statement of Net Position, Statement of Revenues, Expenditures and Change in Net Position and Statement of Expenditures Compared to Budget. These statements compare the "Budget" revenues and expenses to "Actual" revenues and expenses. They include operating revenues and expenses, nonoperating revenues and nonoperating expenses. Principal and Interest are reported in this statement as Debt Service expense, and depreciation is not reported as an expense. On the "GAAP" based and "Modified GAAP" based, Depreciation Expense is included, and only the Interest Expense component of the Debt Service expense is reported.

The Budget to Actual statement is a very important statement to the District management, because it is how we measure our financial performance, particularly as it compares to the approved and adopted annual budget and how it relates to the operational performance.

Other information or statements incorporated within the annual audit report are the Schedules of Cash and Cash Equivalents and Investments – Restricted and Unrestricted.

For the purpose of the Management Discussion and Analysis, the ensuing discussion will review the official statements of the District, those prepared on an accrual basis and in accordance with accounting principles generally accepted in the United States of America (GAAP) applicable to enterprise funds of state and local governments. This is the first set of statements included in the annual audit report.

## Township of Freehold Fire District #1

#### **Comparative Statement of Net Position**

The Township of Freehold Fire District #1's total assets \$4,027,580 and total liabilities of \$78,186. Assets exceed liabilities by \$3,949,394 compared to 2013 where the assets exceeded liabilities by \$3,885,285.

The Township of Freehold Fire District #1's Net Position of \$3,949,394 are comprised of the following:

- 1. Invested in Capital Assets is \$2,419,842.
- 2. Unrestricted Reserved Net Position of \$1,366,136 is reserved for offsetting future capital expenses of which \$200,000 is reserved for the 2015 Budget as a source of revenue and \$1,009,333 is committed for Capital Projects.
- 3. Unrestricted Unreserved Net Position \$163,416 represent the portion available to maintain the District's continuing obligations to the residents of its municipality area, its creditors and employees and is available to be budgeted as reserve in subsequent years.

Net Position increased by \$67,109.

	·	As of December 31,					
		<u>2014</u>		<u>2013</u>			
Total Current Assets	\$	440,702	\$	781,122			
Total Restricted Assets		1,167,036		539,052 2,606,899			
Capital Assets - Net	10-11-11-11-11-11-11-11-11-11-11-11-11-1	2,419,842		2,000,099			
Total Assets	\$	4,027,580	\$	3,927,073			
Total Current Liabilities Payable from Current Assets:							
Unrestricted Restricted	\$	77,286 900	\$	41,788			
Total Liabilities	\$	78,186	\$	41,788			
Net Position							
Restricted:							
Invested in Capital Assets Unrestricted:	\$	2,419,842	\$	2,606,899			
Reserved		1,366,136		717,052			
Unreserved		163,416		561,334			
Net Position	\$	3,949,394	\$	3,885,285			

## Comparative Statement of Revenues, Expenses and Change in Net Position

There was an increase in Operating Revenues from taxation. The Revenue increased \$226,008 or 22.71% from the prior year due to an increase in the voter approved Tax Levy.

Operating Expenses increased \$43,391 or 5.73% from the prior year. Depreciation charged has decreased by \$9,632.

Total Operating Revenues less Total Operating Expenses produced a surplus of \$64,109. This was anticipated by the Commissioners in preparation of the annual budget.

Net Position as of December 31, 2014 increased \$64,109 from \$3,885,285 to \$3,949,394.

	Year Ending December 31,						
		<u>2014</u>	<u>2013</u>				
Total Operating Revenues	\$	1,197,628	\$_	946,000			
Operating Expenses Depreciation	\$	801,257 355,764	\$ 	757,866 365,396			
Total Operating Expenses	\$	1,157,021	\$_	1,123,262			
Operating Income/(Loss)	\$	40,607	\$	(177,262)			
Nonoperating Revenues - Net		23,502		49,122			
Change in Net Position - Increase/(Decrease)	\$	64,109	\$	(128,140)			
Net Position, Beginning		3,885,285		4,013,425			
Net Position, Ending	\$	3,949,394	\$_	3,885,285			

## **Core Competencies**

The Freehold Township Fire District #1 governs an all volunteer fire company serving mainly the eastern portion of Freehold Township in the County of Monmouth and also some of the surrounding townships and boros. The Board of Fire Commissioners is made up of 5 members who are charged with serving the community by raising money through the budget process and expanding those funds for the protection of the township's residents.

The Fire District supports 3 firehouses - a District owned main base, a District owned annex and a volunteer fire company house and 12 pieces of fire apparatus, the last of which was purchased in 2011. Other expenses are incurred in the maintaining the volunteers with the best equipment to fight fires and maintaining the fire apparatus in top shape to provide a maximum amount of safety to the volunteers and residents.

The District's budget is voted on at the Annual Fire District Election which is by statute on the third Saturday of February. The budget process begins in October with preparing the details and is finalized and introduced in November and a public hearing is held in December. If the voters defeat the budget, then the Mayor and Township Committee have the right to set the budget. The budget is prepared on a calendar year basis.

The District has a contract with the fire company for use of their building. The Fire Company has approximately fifty (50) volunteer members. The District also participates on a mutual aid consortium for assistance to and from neighboring municipalities.

The main revenue of the District is property taxes which are subject to the annual fire district election. The other sources of revenue are surplus and miscellaneous revenue which accrues to the fund balance of the District.

The majority of the budget relates to insurance, Bay rentals and repair and maintenance of fire trucks.

## **Accountability**

The Township of Freehold Fire District #1's mission statement is:

## The Mission Statement:

Our mission for the Township of Freehold Fire District #1 is to provide the ultimate in fire protection services. Always responsive to the residents' needs and the growing community, in compliance with the applicable laws, rules and regulations, the District will continue to set and exceed the standards for the protection of the property, while operating the most efficient system and maintaining a cost effective budget.

As the mission reads, this is who and what the District is accountable to. The District's accountability, first and foremost, is to protect the property. The goal is to provide a cost effective and reliable service, and at the same time to protect the property. This means the District is accountable to the residents, the agencies and people served using the same principles: cost effective, efficient, reliable and protective.

As a district, the District is also guided by or accountable to state government and the applicable rules and regulations that govern the Township of Freehold Fire District #1. More specifically, the District is accountable to the Department of Community Affairs, Division of Local Government Services.

## Management of the District

The Commissioners manage the daily operations of the District in conjunction with the Chief of Fire. The Treasurer of the District handles the bookkeeping operations.

## Funding of Infrastructure and Debt Management

The District is required by statute to present it's capital projects or capital assets acquisition to the voters of the District for approval. Once approved, the District can proceed to put the required financing in place; however, subject to the Local Finance Board's approval.

## Auditors

The District Auditor is Gerard Stankiewicz, CPA of Samuel Klein and Company.

Audits can be obtained by contacting the Township of Freehold Fire District #1.

# FINANCIAL STATEMENTS

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## TOWNSHIP OF FREEHOLD FIRE DISTRICT #1 COUNTY OF MONMOUTH STATEMENT OF NET POSITION DECEMBER 31, 2014

ASSETS	Balance December 31, <u>2014</u>
Current Assets: Cash and Cash Equivalents	\$440,701.52
Total Current Assets	\$440,701.52
Restricted Assets: Cash and Cash Equivalents	\$1,167,036.04_
Total Restricted Assets	\$1,167,036.04
Noncurrent Assets: Capital Assets	\$2,419,842.52
Total Noncurrent Assets	\$2,419,842.52_
Total Assets	\$4,027,580.08
LIABILITIES	
Current Liabilities Payable from Current Assets: Accounts Payable	\$77,285.96_
Current Liabilities Payable from Restricted Assets: Accounts Payable	900.00
Total Liabilities	\$78,185.96
NET POSITION	
Restricted: Invested in Capital Assets Unrestricted: Reserved	\$    2,419,842.52 1,366,136.04
Unreserved	163,415.56
Net Position	\$3,949,394.12

See Accompanying Notes to Financial Statements

## FREEHOLD TOWNSHIP FIRE DISTRICT #1 <u>COUNTY OF MONMOUTH</u> <u>STATEMENT OF ACTIVITIES</u> FOR THE FISCAL YEAR ENDED DECEMBER 31, 2014

、			Gove	Total ernment Activities
Functions/Programs			Reve	let (Expense)/ enue and Change in Net Position_
Expenditures: Administrative Cost of Providing Services: Insurance Contracted Services Utilities Trucks Repairs and Maintenance	\$	99,995.85 108,000.00 55,808.82 129,285.44	\$	120,520.00
Other - Non-Bondable Operating Supplies Motor Fuel Equipment Testing Fire Prevention and Education Education and Training Other Miscellaneous		4,306.89 127,923.08 25,186.29 15,285.08 5,072.51 13,932.43 842.80		
LOSAP SFSP Grant Unallocated Depreciation	-	89,974.36 5,123.00 355,764.37		1,036,500.92
Total Government Activities			\$	1,157,020.92
General Revenues				
Taxes - General Fund SFSP Grant Interest Earned Miscellaneous	\$	1,197,628.00 5,123.00 6,823.84 11,554.97	\$	1,221,129.81
Change in Net Position			\$	64,108.89
Net Position - Beginning				3,885,285.23
Net Position - Ending			\$	3,949,394.12

See accompanying Notes to Financial Statements.

# **REQUIRED SUPPLEMENTARY INFORMATION – PART I**

## TOWNSHIP OF FREEHOLD FIRE DISTRICT #1 GOVERNMENTAL FUNDS COMBINED STATEMENT OF NET POSITION DECEMBER 31, 2014

ASSETS	-	General Fund		Capital Projects Fund		Total
Current Assets:						
Cash and Cash Equivalents	\$	440,701.52	\$	1,167,036.04	\$_	1,607,737.56
Total Assets	\$	440,701.52	\$	1,167,036.04	\$_	1,607,737.56
LIABILITIES						
Current Liabilities:						
Accounts Payable	\$_	77,285.96	\$	900.00	\$_	78,185.96
Total Liabilities	\$	77,285.96	\$	900.00	\$_	78,185.96
NET POSITION						
Restricted Unrestricted	\$	200,000.00 163,415.56	\$	1,166,136.04	\$	1,366,136.04 163,415.56
Net Position	\$	363,415.56	\$	1,166,136.04	\$_	1,529,551.60
Net Position above:					\$	1,529,551.60
Amounts reported for <i>governmental activities</i> in the Statement of Net Position (A-1) are different because: Capital assets used in governmental activities are not financial resources and						
therefore are not reported in the funds. \$6,126,834.89 and the accumulated de	-	2,419,842.52				
Net Position of governmental activities (	[A-1]	)			\$_	3,949,394.12

See Accompanying Notes to Financial Statements

#### TOWNSHIP OF FREEHOLD FIRE DISTRICT #1 COUNTY OF MONMOUTH GOVERNMENTAL FUNDS COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN NET POSITION YEAR ENDED DECEMBER 31, 2014

		General Fund		Special Revenue Fund		Debt Service Fund		Capital Projects Fund		Total
REVENUES	-						-		-	Total
Miscellaneous Revenues Interest Earned Other Grants and Entitlements	\$	11,554.97 6,823.84	\$	5,123.00					\$	11,554.97 6,823.84 5,123.00
Amount to be Raised by Taxation	-	1,197,628.00	Ψ_		•					1,197,628.00
Total Revenues	\$_	1,216,006.81	\$_	5,123.00			-		\$_	1,221,129.81
EXPENDITURES										
Operating Capital Expenditures	\$ -	941,925.56	\$ _	5,123.00			\$	22,916.11	\$	947,048.56 22,916.11
Total Expenditures	\$_	941,925.56	\$_	5,123.00			\$	22,916.11	\$_	969,964.67
Excess of Revenues over Expenditures	\$	274,081.25		-		-	\$	(22,916.11)	\$	251,165.14
Operating Transfer (out)/In	-	(649,999.00)	•••	······································	\$	(1.00)		650,000.00		
		(375,917.75)				(1.00)		627,083.89		251,165.14
Net Position, beginning	-	739,333.31	-			1.00		539,052.15		1,278,386.46
Net Position, ending	\$_	363,415.56	=	-		-	\$	1,166,136.04	\$	1,529,551.60

See Accompanying Notes to Financial Statements

# NOTES TO FINANCIAL STATEMENTS

## Note 1. <u>REPORTING ENTITY</u>

This report includes the financial statements of the Township of Freehold Fire District #1 (the "District"), within the County of Monmouth, in the State of New Jersey and reflects the activities for the District that are under the control of the Board of Fire Commissioners.

The District was established in accordance with the provisions of N.J.S.A. 40A:14-70.

The District is not a component unit of any other financial reporting entity nor does the District have any component units to be presented in accordance with Governmental Accounting Standards Board (GASB) Statement No. 61.

The Freehold Township Fire District #1 is a political subdivision of the Township of Freehold, Monmouth County, New Jersey. The District functions independently through a Board of Fire Commissioners. The Board is comprised of five members elected to three-year terms. The annual Fire District election is held the third Saturday of February.

The primary criterion for including activities within the District's reporting entity, as set forth in Section 2100 of the GASB <u>Codification of Governmental Accounting and</u> <u>Financial Reporting Standards</u>, is whether:

- > the organization is legally separate (can sue or be sued in their own name)
- > the District holds the corporate powers of the organization
- > the District appoints a voting majority of the organization's board
- > the District is able to impose its will on the organization
- the organization has the potential to impose a financial benefit/burden on the District
- > there is a fiscal dependency by the organization on the District

Based on the aforementioned criteria, the District has no component units.

#### Note 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The government-wide financial statements (i.e., the statement of net position and the statement of change in net position) report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expense of a given function or segment are offset by program revenues. Direct *expenses* are those that are clearly identifiable with a specific function. *Program revenues* include 1) charges to residents or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements f a particular function.

Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

#### Basis of Accounting

The accrual basis of accounting is followed. Revenues are recognized in the accounting period in which they become measurable and available to finance expenditures of the fiscal period. Expenditures are recognized in the period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt, which is recognized when due.

#### Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts.

#### Governmental Funds

<u>General Fund</u> – The General Fund is the general operating fund of the District and is used to account for its inflows and outflows of financial resources. The acquisition of certain capital assets, such as firefighting apparatus and equipment, is accounted for in the General Fund when it is responsible for the financing of such expenditures.

## Note 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Governmental Funds (Continued)

<u>Special Revenue Fund</u> – The Special Revenue Fund is used to account for the proceeds of specific revenue sources, such as state or federal government grants and appropriations that are legally restricted to expenditures for specified purposes.

<u>Capital Projects Fund</u> – The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities such as fire houses and fire fighting apparatus. Generally, the financial resources of the Capital Projects Fund are derived from the issuance of debt or by the reservation of fund balance that must be authorized by the voters as a separate question on the ballot either during the annual election or at a special election.

<u>Debt Service Fund</u> – The Debt Service Fund is used to account for resources that will be used to service general noncurrent liabilities.

<u>Capital Assets</u> – Property, plant and equipment purchased by the general fund and the capital projects fund are recorded as expenditures at the time of purchase. The historical cost, or if such cost is not practically determinable, the estimated historical cost, of such fixed assets is reflected in the Capital Assets account.

#### **Noncurrent Obligations**

Noncurrent debt is recognized as a liability of the Fire District when due, or when resources have been accumulated in the debt service fund for payment early in the following year. For other noncurrent obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund.

*N.J.S.A.* 40A:14-84 governs the procedures for the acquisition of property and equipment for Fire Districts, and *N.J.S.A.* 40A:14-85 to 87 governs procedures for the issuance of any debt related to such purchases. In summary, Fire Districts may purchase firefighting apparatus and equipment and land and buildings to house such property in an amount not exceeding 5 mills on the dollar of the last assessed valuation of property within the district upon the approval of the legal voters. Debt may be issued up to \$60,000.00 or 2 percent of the assessed valuation of property, whichever is larger.

### Note 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Governmental Funds (Continued)**

### Fire District Taxes

Upon the proper certification to the assessor of the municipality in which the Fire District is located, the assessor shall assess the amount of taxes to be raised in support of the Fire District's budget in the same manner as all other municipal taxes. The collector or treasurer of the municipality shall then pay over to the treasurer or custodian of funds of the Fire District the taxes assessed in accordance with the following schedule: on or before April 1, an amount equaling 21.25% of all moneys assessed; on or before July 1, an amount equaling 22.5% of all moneys assessed; on or before December 31, an amount equaling 25% of all moneys assessed; and on or before December 31, an amount equaling the difference between the total of all moneys so assessed and the total amount of moneys previously paid over.

#### Net Position

Reserves represent those portions of fund equity not available for appropriation for expenditure or legally segregated for a specific future use. Restricted net position represents plans for future use of financial resources.

#### Measurement Focus

#### **Government-Wide Financial Statements**

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the District are included on the Statement on Net Position.

#### Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the stated net position. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

#### Note 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Budgets/Budgetary Control

Annual appropriated budgets are prepared in the fall of each preceding year for the general, special revenue, and debt service funds. The budgets are submitted to the State, Department of Community Affairs, Division of Local Government Services, Bureau of Authority Regulation for approval and are voted upon by the registered voters of the Township at the annual fire district election on the third Saturday in February. Budgets are prepared using the modified accrual basis of accounting. The legal level of budgetary control is established at line item accounts within each fund. Line item accounts are defined as the lowest (most specific) level of detail as established pursuant to the minimum chart of accounts. Transfers of appropriations may be made by District resolution at any time during the last two months of the fiscal year.

Formal budgetary integration into the accounting system is employed as a management control device during the year. Encumbrance accounting is also employed as an extension of formal budgetary integration in the governmental fund types. Unencumbered appropriations lapse at fiscal year end.

The accounting records of the special revenue fund are maintained on the grant accounting budgetary basis. The grant accounting budgetary basis differs from GAAP in that the grant accounting budgetary basis recognizes encumbrances as expenditures and also recognizes the related revenues, whereas the GAAP basis does not. Sufficient supplemental records are maintained to allow for the presentation of GAAP basis financial reports.

#### Subsequent Events

Management has reviewed and evaluated all events and transactions from December 31, 2014 through March 18, 2015, the date that the financial statements are issued for possible disclosure and recognition in the financial statements, and no items have come to the attention of the District that would require disclosure.

#### Note 3. CASH AND CASH EQUIVALENTS AND INVESTMENTS

#### A. <u>Cash</u>

New Jersey statutes permit the deposit of public funds in institutions located in New Jersey, which are insured by the Federal Deposit Insurance Corporation (FDIC) or any other agencies of the United States that insures deposits or the State of New Jersey Cash Management Fund.

The State of New Jersey Cash Management Fund is authorized by statute and regulations of the State Investment Council to invest in fixed income and debt securities that mature or are redeemed within one year. Twenty-five percent of the Fund may be invested in eligible securities that mature within two years provided, however, the arbitrage maturity of all investments in the Fund shall not exceed one year. Collateralization of Fund investments is generally not required.

In addition, by regulation of the Division of Local Government Services, fire districts are allowed to deposit funds in Government Money Market Mutual Funds purchased through state registered brokers/dealers and banks.

In accordance with the provisions of the Governmental Unit Deposit Protection Act of New Jersey, public depositories are required to maintain collateral for deposits of public funds that exceed insurance limits as follows:

The market value of the collateral must equal five percent of the average daily balance of public funds or,

If the public funds deposited exceed 75 percent of the capital funds of the depository, the depository must provide collateral having a market value equal to 100 percent of the amount exceeding 75 percent.

All collateral must be deposited with the Federal Reserve Bank, The Federal Home Loan Bank Board or a banking institution that is a member of the Federal Reserve System and has capital funds of not less than \$25,000,000.00.

The amount on deposit of District's cash and cash equivalents at December 31, 2014 is as follows:

Checking Account	\$ 2,993.02
Money Market	 1,606,952.19
	\$ 1,609,945.21

## Note 3. CASH AND CASH EQUIVALENTS AND INVESTMENTS (CONTINUED)

#### B. Investments

New Jersey statutes permit the District to purchase the following types of securities:

- Bonds or other obligations of the United States of America or obligations guaranteed by the United States of America. This includes instruments such as Treasury bills, notes and bonds.
- Government money market mutual funds.
- Any federal agency or instrumentality obligation authorized by Congress that matures within 397 days from the date of purchase, and has a fixed rate of interest not dependent on any index or external factors.
- Bonds or other obligations of the local unit or school districts of which the local unit is a part.
- Any other obligations with maturities not exceeding 397 days, as permitted by the Division of Investments.
- Local government investment pools, such as New Jersey CLASS and the New Jersey Arbitrage Rebate Management Program.
- New Jersey State Cash Management Fund.
- Repurchase agreements of fully collateralized securities, subject to special conditions.

In addition, a variety of State laws permit local governments to invest in a wide range of obligations issued by State governments and its agencies.

#### C. <u>Risk Analysis</u>

All bank deposits, as of the net position date, are entirely insured or collateralized by a collateral pool maintained by public depositories as required by the Governmental Unit Deposit Protection Act.

## Note 4. CAPITAL ASSETS

All reported capital assets except for land are depreciated. At December 31, 2014, capital assets and the useful lives used for determination of annual depreciation were as follows:

	Dec	Balance cember 31, 2013 (as Adjusted)	с —	urrent Year's Activity Increase	De	Balance ecember 31, 2014	<u>Useful Life</u>
Non Depreciable: Construction-in-Progress Depreciable:			\$	22,916.11		22,916.11	N/A
Buildings & Improvs. Machinery & Equip. Office Furn. & Equip.	\$ 	1,245,984.85 3,424,523.47 1,287,618.45		145,792.01		1,245,984.85 3,424,523.47 1,433,410.46	20-40 Years 5-10 Years 5-10 Years
Less: Accumulated	\$	5,958,126.77		168,708.12	\$	6,126,834.89	
Depreciation		3,351,228.00	\$_	355,764.37		3,706,992.37	
	\$	2,606,898.77	\$_	(187,056.25)	\$	2,419,842.52	

An adjustment was made to the Capital Assets for land that was never purchased by the District. Depreciation expense for the years ended December 31, 2014 and 2013 were \$355,764.37 and \$365,395.92, respectively.

#### Note 5. LENGTH OF SERVICE AWARDS PROGRAM

Effective April 15, 1989 The Board of Fire Commissioners established a defined benefit length of service awards program to provide retirement income and life insurance for volunteers in recognition of their service. The plan calls for the accrual of benefits based on length of service with a five (5) year vesting schedule. The plan is designated for participants between the ages of 18 and 65. There are approximately 40 participants as of April 15, 2014. Contributions related to 2014 were \$80,478.43 and were consistent with actuarial determinations for minimum funding.

## Note 5. LENGTH OF SERVICE AWARDS PROGRAM (CONTINUED)

The activity during the year is as follows:

	~	<u>2014</u>
Beginning Balance Increased by:	<sup>°</sup> \$	578,163.41
Contributions		80,478.43
Earnings	<u>.</u>	19,476.96
	\$	678,118.80
Decreased by:	•	
Unamortized Payments	-	10,301.52
Ending Balance	\$	667,817.28

## Note 6. NET POSITION

Net position represents the difference between assets and liabilities. Net position invested in capital assets, net of related debt to the extent expended consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

#### Note 7. PENSION PLAN

The District does not participate in the State of New Jersey Public Employee Retirement System (PERS).

#### Note 8. <u>GENERAL NONCURRENT DEBT</u>

The District has no debt outstanding nor authorized but not issued outstanding.

#### Note 9. FUND BALANCE APPROPRIATED

General Fund – Of the \$363,415.56 General Fund balance at December 31, 2014, \$200,000.00 has been appropriated and included as anticipated revenue for the year ended December 31, 2015.

Capital Projects Fund – Of the \$1,166,136.04 Capital Projects Fund balance at December 31, 2014, \$1,009,333.00 has been encumbered for capital projects as authorized by referendum of the voters of the District.

## Note 10. COMMITMENTS AND CONTINGENCIES

- a) Litigation The District's attorney representation has revealed no material contingent liability for the District.
- b) Acquisition of New Pumper Truck On February 16, 2013 a special election was held to approve the purchase of a new pumper truck in an amount not to exceed \$650,000.00. The amount was provided for in full in the 2014 Budget and accounted for in the Capital Projects Fund. The Commissioners authorized for the receipt of bids for the purchase and on September 23, 2014, a contract in the amount of \$643,333.00 was awarded in accordance with the local public contracts law
- c) Expansion Fire House On December 16, 2012 a special election was held to approve the purchase of the expansion of the Stillwell Corner Fire House in an amount not to exceed \$500,000.00. The amount was provided for in full in the 2013 Budget and accounted for in the Capital Projects Fund. The Commissioners authorized for the receipt of bids for the expansion and on April 22, 2014, awarded a contract in the amount of \$366,000.00 in accordance with the local public contracts law. Other authorizations for architecture services were also done.

# **REQUIRED SUPPLEMENTARY INFORMATION - PART II**

# INDIVIDUAL FUND STATEMENTS

## TOWNSHIP OF FREEHOLD FIRE DISTRICT #1 COUNTY OF MONMOUTH GENERAL FUND STATEMENT OF NET POSITION DECEMBER 31, 2014

	December 31, 2014
ASSETS	
Current Assets: Cash and Cash Equivalents	\$440,701.52_
Total Current Assets	\$ 440,701.52
LIABILITIES	
Current Liabilities: Accounts Payable	\$77,285.96_
Total Current Liabilities	\$77,285.96
NET POSITION	
Net Position: Restricted Unrestricted	\$    200,000.00 163,415.56_
Net Position	\$363,415.56

See Accompanying Notes to Financial Statements

Exhibit C-2

## TOWNSHIP OF FREEHOLD FIRE DISTRICT #1 <u>COUNTY OF MONMOUTH</u> <u>GENERAL FUND</u> <u>STATEMENT OF REVENUE, EXPENDITURES AND</u> <u>CHANGE IN NET POSITION</u> <u>YEAR ENDED DECEMBER 31,2014</u>

## **REVENUES**

Miscellaneous Revenues Interest on Investments Amount to be Raised by Taxation	\$	11,554.97 6,823.84 1,197,628.00
Total Revenues	\$	1,216,006.81
EXPENDITURES		
Operating Appropriations	\$	941,925.56
Total Expenditures	\$	941,925.56
Excess of Revenues Over Expenditures	\$	274,081.25
Other Operating Transfer In/(Out): Transfer to Capital Projects Fund Transfer from Debt Service Fund		(650,000.00) 1.00
		(375,917.75)
Net Position, beginning		739,333.31
Net Position, ending	\$_	363,415.56

See Accompanying Notes to Financial Statements

## TOWNSHIP OF FREEHOLD FIRE DISTRICT #1 <u>COUNTY OF MONMOUTH</u> <u>GENERAL FUND</u> <u>STATEMENT OF EXPENDITURES COMPARED TO BUDGET</u> <u>YEAR ENDED DECEMBER 31, 2014</u>

<u>General Fund</u>		Budget as Adopted		Budget as <u>Modified</u>		Actual		Variance Favorable (Unfavorable)
Operating Appropriations:								
Administrative: Salaries	\$	52,000.00	\$	52,000.00	\$	50,000.00	\$	2,000.00
Fringe Benefits	Ψ	5,000.00	Ψ	5,000.00	Ψ	5,727.52	Ψ	(727.52)
Office Supplies		6,000.00		6,000.00		3,551.58		2,448.42
Professional Services		38,000.00		38,000.00		55,461.38		(17,461.38)
Elections		6,000.00		6,000.00	-	5,779.52	-	220.48
Subtotal:	\$_	107,000.00	\$	107,000.00	\$_	120,520.00	\$_	(13,520.00)
Cost of Providing Services:		- 						
Salaries	\$	24,000.00	\$	24,000.00			\$	24,000.00
Fringe Benefits		14,000.00		14,000.00				14,000.00
Insurance		105,000.00		105,000.00	\$	99,995.85		5,004.15
Contracted Services		108,000.00		108,000.00		108,000.00		4 404 40
Utilities Truck Repairs and Maintenance		60,000.00 100,000.00		60,000.00 100,000.00		55,808.82 129,285.44		4,191.18 (29,285.44)
Other - Non-Bondable		106,000.00		106,000.00		150,098.90		(44,098.90)
Operating Supplies		150,000.00		150,000.00		127,923.08		22,076.92
Motor Fuel		30,000.00		30,000.00		25,186.29		4,813.71
Equipment Testing		25,000.00		25,000.00		15,285.08		9,714.92
Fire Prevention Education		5,000.00		5,000.00		5,072.51		(72.51)
Education and Training		25,000.00		25,000.00		13,932.43		11,067.57
Other Miscellaneous	_	10,000.00		10,000.00	-	842.80		9,157.20
Subtotal:	\$_	762,000.00	\$_	762,000.00	\$_	731,431.20	\$	30,568.80
LOSAP	\$_	90,000.00	\$_	90,000.00	\$_	89,974.36	\$	25.64
		959,000.00		959,000.00	-	941,925.56		17,074.44
Capital: Reserve for Future Capital Outlay		650,000.00		650,000.00		650,000.00		
					-		• •	
Total Appropriation	\$_	1,609,000.00	\$_	1,609,000.00	\$.	1,591,925.56	\$	17,074.44
Analysis of Actual:								
Cash Disbursed					\$	883,047.60		
Transfer to Capital Projects Fund						650,000.00		
Accounts Payable						77,285.96		
Contra Receipts						(18,408.00)	•	
					\$	1,591,925.56	•	

### Exhibit D-1

## TOWNSHIP OF FREEHOLD FIRE DISTRICT #1 COUNTY OF MONMOUTH STATEMENT OF REVENUES AND EXPENDITURES SPECIAL REVENUE FUND YEAR ENDED DECEMBER 31, 2014

	ана ала 1970 — Ала 1970 — Ала	December 31, 2014		
REVENUES				
SFSP Grant		\$	5,123.00	
Total Revenue	-	\$	5,123.00	
EXPENDITURES				
Operating Expenditures	4 . L	\$	5,123.00	
Total Expenditures		\$	5,123.00	

See Accompanying Notes to Financial Statements

#### Exhibit E-1

## TOWNSHIP OF FREEHOLD FIRE DISTRICT #1 COUNTY OF MONMOUTH STATEMENT OF NET POSITION CAPITAL PROJECTS FUND YEAR ENDED DECEMBER 31, 2014

	December 31, 2014
ASSETS	
Cash and Cash Equivalents	\$1,167,036.04_
Total Assets	\$1,167,036.04_
LIABILITIES	
Accounts Payable	\$900.00
Total Liabilities	\$900.00_
NET POSITION	
Reserved for Future Capital Outlay	\$1,166,136.04_
Total Net Position	\$1,166,136.04_

See Accompanying Notes to Financial Statements

Exhibit E-2

## TOWNSHIP OF FREEHOLD FIRE DISTRICT #1 COUNTY OF MONMOUTH CAPITAL PROJECTS FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN NET POSITION YEAR ENDED DECEMBER 31, 2014

#### **EXPENDITURES**

Capital Expenditures	\$ 22,916.11
Total Expenditures	\$ 22,916.11
Excess of Revenues Over Expenditures	(22,916.11)
Operating Transfer In/(Out): Transfer from General Fund	650,000.00
	627,083.89
Net Position, beginning	\$ 539,052.15
Net Position, ending	\$ 1,143,219.93

See Accompanying Notes to Financial Statements

### TOWNSHIP OF FREEHOLD FIRE DISTRICT #1 COUNTY OF MONMOUTH CAPITAL PROJECTS FUND SUMMARY STATEMENT OF PROJECT EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2014

					Expenditures to Date				Unexpended Balance	
Issue/Project Title	Original Date		Appropriations	-	Prior <u>Years</u>		Current Year		December 31, <u>2014</u>	
Heavy Rescue Vehicle	2006	\$	200,000.00	\$	197,192.00			\$	2,808.00	
Construction of New Firehouse	N/A		N/A						36,244.15	
Building Expansion	12/16/12		500,000.00			\$	22,916.11		477,083.89	
Acquisition of a New Fire Pumper	02/16/13	-	650,000.00	. <u>-</u>					650,000.00	
		\$	1,350,000.00	\$	197,192.00	\$	22,916.11	\$	1,166,136.04	

## SUPPLEMENTARY INFORMATION

Schedule 1

#### TOWNSHIP OF FREEHOLD FIRE DISTRICT #1 COUNTY OF MONMOUTH GOVERNMENTAL FUNDS SCHEDULE OF RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH, CASH EQUIVALENTS AND INVESTMENTS YEAR ENDED DECEMBER 31, 2014

Durit	General Fund	Special <u>Revenue Fund</u>	Debt <u>Service Fund</u>	Capital Projects Fund	Total
Receipts: District Taxes Interest Earned Other Grants or Entitlements Miscellaneous Transfer from General Fund Transfer from Debt Service Fund	<ul> <li>\$ 1,197,628.00</li> <li>6,823.84</li> <li>29,962.97</li> <li>1.00</li> </ul>	\$ 5,123.00		\$ 650,000.00	\$ 1,197,628.00 6,823.84 5,123.00 29,962.97 650,000.00 1.00
	\$_1,234,415.81	\$5,123.00		\$650,000.00	\$1,889,538.81
Disbursements: Accounts Payable Capital Appropriations Transfer to Capital Projects Fund Transfer to General Fund Operating Appropriations	<ul> <li>\$ 41,787.77</li> <li>650,000.00</li> <li>883,047.60</li> <li>\$ 1,574,835.37</li> </ul>	\$ <u>5,123.00</u> \$5,123.00	\$ 1.00	\$ 22,016.11  22,016.11	<pre>\$ 41,787.77 22,016.11 650,000.00 1.00 888,170.60 \$ 1,601,975.48</pre>
Increase in Cash and Cash Equivalents	\$ (340,419.56)	* <u></u>	(1.00)		\$ 287,563.33
Cash and Cash Equivalents, January 1, 2014	781,121.08		1.00	539,052.15	1,320,174.23
Cash and Cash Equivalents, December 31, 2014	\$440,701.52_			\$1,167,036.04	\$1,607,737.56

Analysis of Cash and Cash Equivalents: Cash - Checking

Money Market

\$ 785.37 1,606,952.19 \$ 1,607,737.56

Total

## **TOWNSHIP OF FREEHOLD FIRE DISTRICT #1** STATISTICAL INFORMATION **DECEMBER 31, 2014**

#### Property Tax Levies

Following is a tabulation of the District's assessed valuations, tax levies and property tax rates per \$100 of assessed valuations for the current and preceding four years:

Fiscal <u>Year</u>	<u>A</u>	ssessed Valuation	<u>T</u>	otal Tax Levy	Property <u>Tax Rates</u>
2014	\$	3,035,973,100.00	\$	1,197,628.00	0.040
2013		3,043,170,800.00		946,000.00	0.031
2012		3,414,631,300.00		928,000.00	0.028
2011		3,441,235,965.00		957,299.00	0.028
2010		3,489,516,297.00		895,300.00	0.026

#### **Unrestricted Net Position**

Fiscal Year Ended	End of <u>Fiscal Year</u>	Utilization in Subsequent Year Budget
December 31, 2014	\$ 363,415.56	\$ 200,000.00
December 31, 2013	739,333.00	406,372.00
December 31, 2012	692,596.00	486,800.00
December 31, 2011	715,988.00	300,000.00
December 31, 2010	628,604.00	308,501.00

# BOARD OF FIRE COMMISSIONERS TOWNSHIP OF FREEHOLD FIRE DISTRICT #1 ROSTER OF OFFICIALS DECEMBER 31, 2014

#### **Board of Commissioners**

Thomas Caruso Robert Buscaglia John Toutounchi Charlie Buscaglia Shyamal Joshi

# <u>Position</u> Chairman Vice Chairman Secretary \*

Treasurer

Clerk

Other Officials

Joseph Yousoff, Esq. Freehold Savings Bank Sun National Bank NJ Community Bank Board Attorney Official Depository Official Depository Official Depository

\* <u>Surety Company</u>
 VFIS - TR - 2068025 - 00/00
 Bond #B6020709
 All officals covered with a limit of liability of \$250,000

## **GENERAL COMMENTS AND RECOMMENDATIONS**

#### GENERAL COMMENTS AND RECOMMENDATIONS DECEMBER 31, 2014

#### Scope of Examination and Conditions of Records

Our examination covered the funds of the Board of Fire Commissioners, Fire District #1, Township of Freehold handled by the Treasurer.

The financial records were maintained in good condition.

Minutes of Board meetings were properly maintained by the Recording Secretary.

#### Cash and Cash Equivalents and Investments

The balances in banks at December 31, 2014 were verified with the bank and reconciliations and/or statements issued by the depositories.

Our examination revealed that the Fire District maintains its investable funds in a money market fund.

#### **Examination of Claims**

In verifying expenditures, computations were tested on claims approved and paid. No attempt was made in this connection to establish proof of rendition, character or extent of services, nor quantities, nature, propriety of prices or receipt of materials, these elements being left necessarily to internal review in connection with approval of claims.

Claims paid during the period under audit were examined on a test basis to determine that they are submitted on Board vouchers, itemized, signed by the officials as to approval for payment, allocation to the proper accounts and charged to the proper fiscal period, and in agreement with bill lists set forth in the approved minutes of the Board. There were a few exceptions related to obtaining of quotes for goods and services in which the documentation was not attached and state contract purchase number not indicated on the voucher. Although quotes and state contracts number may have been obtained, they were not in the case of state contracts available initially for audit purposes. In addition, the approved vouchers for payment did not indicate the budgetary account to be charged.

Our examination revealed that the Statement of Expenditures Compared to Budget (Exhibit C-3) reflected five (5) internal budget line items as overexpended. A similar condition existed in the prior year. It is imperative that all commitments of the District be monitored to ensure that the budget as a whole is not overexpended. It should be noted that a bill for \$22,380.00 paid in June of 2014 is included as an expenditure in 2014 that actually relates to a purchase made in December 2013 that was not provided for as an expense and related liability at December 31, 2013. A complete review and if necessary, revisions to the District's purchasing and bill paying procedures should be done in order to ensure the compliance of proper financial operating procedures. These matters are under review by the Commissioners for corrective action.

### GENERAL COMMENTS AND RECOMMENDATIONS (CONTINUED) DECEMBER 31, 2014

#### Fire Protection Agreement

The District has a contract for Fire Protection Services with the local volunteer fire company. The contract has a provision for the company to provide the District an annual accounting of all public monies received and expended. As of the date of this audit, no report is on file for the year end December 31, 2013 and December 31, 2014.

#### Payroll

The payroll examination revealed that salaries were paid in accordance with the annual salary resolution approved by the Board and within the guidelines set up in the annual budget.

#### Contracts and Agreements Required to be Advertised for N.J.S. 40A:11-4 (as amended)

N.J.S. 40A:11-4 (as amended) states, "Every contract or agreement, for the performance of any work or the furnishing or hiring of any materials or supplies, the cost or the contract price whereof is to be paid with or out of public funds not included within the terms of Section 3 of this act, shall be made or awarded only after public act or specifically by any other law. No work, materials or supplies shall be undertaken, acquired or furnished for a sum exceeding \$17,500.00 since the District does not employ a Qualified Purchasing Agent ("QPA") except by contract or agreement."

The members of the Township of Freehold Fire District #1 have the responsibility of determining whether any contract or agreement might result in violation of the statute and, when necessary, the Board Attorney's opinion should be sought before a commitment is made.

The minutes indicate that bids were requested by public advertising for the following items:

Purchase of New Pumper Fire Truck Expansion of Stillwell Corner Fire House

In addition, the following items were purchased under state contract:

Fire Equipment

#### Radio Equipment

Inasmuch as the system of records did not provide for any accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with provisions of N.J.S.A. 40A:11-21.

#### GENERAL COMMENTS AND RECOMMENDATIONS (CONTINUED) DECEMBER 31, 2014

#### **Financial Procedures**

It is suggested that for all financial processes within each function that a review, updating and documentation of all procedures be done in order to be in compliance with recent accounting and auditing requirements related to internal control. A complete inventory of all non-capitalized fixed assets equipment should be considered.

#### General Ledger

The District does not maintain a general ledger as required by the General Accounting Office (GAO). It should be noted that an adequate trail exists for the cash receipts, cash disbursements records and the bank reconciliation process.

#### **Miscellaneous**

An exit conference was held in accordance with Auditing Standards Generally Accepted in the United States of America for governmental entities.

#### Follow-up on Prior Year Recommendation

The District adopted a corrective plan of action on January 20, 2015 for the recommendation contained in the December 31, 2013 annual audit. A similar corrective plan of action should be adopted for this year's recommendation.

#### Acknowledgment

During the course of the audit, we received the cooperation of the officials of the Fire District and we appreciate the courtesies extended to us.

## RECOMMENDATIONS DECEMBER 31, 2014

It is recommended that a complete review and if necessary, revisions to the District's purchasing and bill paying procedures should be done in order to ensure the compliance of proper financial operating procedures

The problems and weaknesses noted in our audit were not of such magnitude that they would affect our ability to express an opinion on the financial statements taken as a whole.

Should any questions arise as to my comments or recommendations, or should you desire assistance in implementing my recommendations, please do not hesitate to contact me.

Respectfully submitted,

Gerard Stankiewicz, CPA, RMA For The Firm SAMUEL KLEIN AND COMPANY